

Justification Review Document
FAR Part 6 Justification and Approval For Other than Full and Open Competition

Program/Equipment: Cook Support and Food Service Worker services augmentation at Ft. Greely, Alaska.

Authority: 10 U.S.C. 3204(a)(1), as implemented in FAR 6.302-1 - One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements.

Amount: \$2.6 million

Prepared by:

[REDACTED]

Contracting Officer:

[REDACTED]

Technical:

[REDACTED]

Requirements:

[REDACTED]

Reviews: I have reviewed this justification and find it adequate to support other than full and open competition.

Director, Program Development and Services:

[REDACTED]

MICC Office of Counsel:

[REDACTED]

[REDACTED]

Director, MICC-Installation Readiness Center:

[REDACTED]

Assistant Director, ACC-MICC OSBP, FDO-FSH:

[REDACTED]

**FAR Part 6 Justification and Approval for
Other than Full and Open Competition**

1. **Requiring Activity:** Headquarters, Army Sustainment Command, Rock Island IL.
2. **Contracting Activity:** U.S. Army Mission and Installation Contracting Command-Installation Readiness Center- (MICC-IRC), Fort Sam Houston, TX.
3. **Description of Action:** Request approval to award a new noncompetitive Firm-Fixed-Priced (FFP) letter contract to the state licensing agency (SLA) for the state of Alaska, Department of Labor Work Development (DOLWD), CAGE: 362G7, 1111 W. 8th Street, Juneau, AK 99801-1802. The contract will be fully funded using appropriate Fiscal Year (FY) Operations and Maintenance Army (OMA) funds.
4. **Description of Supplies/Services:** The Government needs Food Service Workers (FSW) and Cook Support services to support the Dining Facility at Ft. Greely. The following workers are requested:

- 1 Lead Cook
- 1 Cook
- 2 Lead Food Service Worker (FSW)
- 3 Food Service Worker

Period	Period of Performance	Value
Base	JAN 2026 – 04 JAN 2027	\$750,000
Option 1	JAN 2027 – 04 JAN 2028	\$750,000
Option 2	JAN 2028 – 04 JAN 2029	\$750,000
Clause 52.217-8	JAN 2029 – 04 JUL 2029	\$375,000

Total : \$2,625,000

5. **Authority Cited:** 10 U.S.C. 3204(a)(1), as implemented by FAR 6.302-1(a) - , Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements.

6. **Reason for Authority Cited:** As described at FAR 6.302-1, When the supplies or services required by the agency are available from only one responsible source, or, for DoD, NASA, and the Coast Guard, from only one or a limited number of responsible sources, and no other type of supplies or services will satisfy agency requirements, full and open competition need not be provided for.

- a. **Background:** The Army has an urgent, time-sensitive need to provide immediate Cook and Food Service Worker (FSW) augmentation support at Ft. Greely, Alaska. An undefinitized contract action is required to mitigate a critical disruption in food service operations resulting from the Government's loss of essential civilian positions due to

the Deferred Resignation Program (DRP), retirements, and the federal hiring freeze. This Justification and Approval (J&A) will authorize issuing a letter contract to the State Licensing Agency for Alaska, DOLWD. DOLWD will be teaming with Blackstone Consulting Inc. (BCI) to provide the cook support and food service worker services. BCI has been identified as the only contractor with the requisite knowledge and capabilities to perform the cook support and FSW services on short notice at Ft. Greely. DOLWD has proven to possess the unique resources and capabilities to rapidly mobilize and successfully integrate cook support and FSW services to the Army under short notice circumstances. DOLWD's recent dining facility attendant (DFA) services contract, W5168W25DA005, at Ft. Wainwright, Alaska, is confirmation of their capabilities in performing DFA operations. After the Ft. Wainwright award, DOLWD seamlessly phased in operations, and is now conducting DFA service on the contract for a five (5) year ordering period.

As directed in the Secretary of War memorandum dated 27 May 2025, SUBJECT: Implementation of Executive Order 14222 - Department of Government Efficiency and Cost Efficiency Initiative, the Department is authorized to employ contractor support to augment existing efforts where workload demands exceed current civilian capacity. Without this augmentation, meal services at Ft. Greely are at imminent risk of supporting the military and civilian patrons, jeopardizing the readiness, and overall well-being of the military and Government personnel stationed at the installation.

b. Alternatives: The following actions were evaluated for feasibility as an alternative to this justification:

1) Existing contracts: Ft. Wainwright, AK has an active contract for DFA services (W5168W25DA005). The contract was reviewed to determine if the service requirements for Ft. Greely could be added to the existing Ft. Wainwright contract. This solution is not feasible due to the fact that DFA services cannot be substituted for the requirement of FSW and Cook Support services. The services differ in that DFA services only cover cleaning and line servers, whereas FSW services in addition to performing DFA services, also assist in the preparation of food.

2) Use of Military Culinary Specialists (MOS 92G): The use of MOS 92G was considered as a potential temporary option to filling the personnel shortage; however, the use of 92Gs were not feasible due to the shortage/lack of 92Gs at Ft. Greely.

3) Meal-Ready-to-Eat (MRE): The use of MREs were considered as a potential temporary option but was ruled out. Ft. Greely does not have the MRE stock available to feed Soldiers for any length of time. In addition, MRE usage sub-optimizes nutrition for Soldiers which puts Army readiness, at risk. Army Training and Doctrine Command (TRADOC) Regulation 350-6, Chapter 5-10 specifically states the importance of maximizing the accessibility to fresh, healthy meals through the dining facilities. It specifically states "Prepackaged meals, such as the MRE should be minimized unless specifically required by the packaged meals, such as the MRE should be minimized unless specifically required by the training mission. Furthermore, although Army Regulation 40-25 considers MREs to be nutritionally complete, it indicates that MREs should only be consumed as the sole ration for up to 21 days; after that, other ration

types such as Unitized Group Rations (UGR) will be included in the ration mix.

4) Use of Unitized Group Rations (UGR): The use of UGRs were considered as a potential temporary option but was considered not feasible due to the lack of 92G's to prepare UGR's.

c. Impact if not approved: Without an operable Dining Facility, military and government workers will be denied accessibility to prepared meals on the installation. That will result in negatively impacting their physical and cognitive readiness and contribute to degraded performance during training and normal duty requirements.

7. Efforts to Obtain Competition: Competition is not possible for this requirement due to the short timeline to procure the services needed to prevent mission failure to the Government. Due to the remote location, other established and responsible contractors are not available to begin operations under a new contract at Ft. Greely upon short notice. Upon approach by the Government, DOLWD conveyed its interest in performing the required food services for Ft. Greely within the short timeline required.

a. Effective Competition: Because this is a sole source action, effective competition is not applicable.

b. Subcontracting Competition: Per FAR 52.219-9(d)(9), federal contractors are required to develop and maintain an acceptable subcontracting plan if they are other than a small business and the estimated dollar value of the base contract and all option periods exceed or is expected to exceed \$900,000 (\$2 million for construction of a public facility). The Government will require a plan from Southern in support of this action unless there is an appropriate justification for the Contracting Officer to waive the requirement.

8. Actions to Increase Competition: The letter contract resulting from this J&A will cover only the minimum period of performance necessary. Ft. Greely anticipates it will regain the ability to hire civilian employees, at a point in time not yet determined. Once the facility can be re-staffed to meet capacity, it is not anticipated that additional contract support will be required.

9. Market Research: Market research was not conducted due to the urgent need to satisfy this requirement through a letter contract. DOLWD was identified as a capable vendor that can perform this short notice requirement based on its corporate experience and relevant past performance as documented in the contract surveillance reports.

10. Interested Sources: DOLWD and their teaming partner BCI were contacted to gauge their willingness and ability to fulfill the requirements of this short suspense requirement. They conveyed their willingness and capability with personnel, equipment and additional resources to fulfill the needs of this requirement.

11. Other Facts: There is no procurement history for this requirement.

12. Technical Certification: I certify that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.



13. Requirements Certification: I certify that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.



14. Fair and Reasonable Cost Determination: I hereby determine that the anticipated cost to the Government for this contract action will be fair and reasonable. Fair and reasonable cost will be established by using the IGE and previous contract pricing. As part of this basis, certified cost or pricing data will not be required and the following exception applies (FAR 15.403): A commercial item is being acquired.



15. Contracting Officer Certification: I certify that this justification is accurate and complete to the best of my knowledge and belief.



Approval

Based on the foregoing justification, I hereby approve the procurement of cook support services and food service workers on an other than full and open competition basis pursuant to the authority of 10 U.S.C. 3204(a)(1) as implemented by FAR Part 6.302-1 -- Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements. The estimated value of the contract is \$2.6 million for a period of performance of 3 years from 5 January 2026 – 4 January 2029, to include the option of exercising FAR Clause 52.217-8. The approval is subject to availability of funds, and provided that the services and property herein described have otherwise been authorized for acquisition.

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