



ORANGE COUNTY MAYOR

**Jerry L. Demings**

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February 3, 2026

Norman Bradley  
Assistant Field Office Director  
U.S. Department of Homeland Security  
U.S. Immigration and Customs Enforcement  
9495 Delegates Drive  
Orlando, FL 32837

SUBJECT: Operational Guidelines to Align Orange County Corrections Department Housing Practices with the Intergovernmental Service Agreement

Dear Mr. Bradley:

The Orange County Government, specifically our Corrections Department (OCCD), remains committed to supporting federal immigration enforcement required by federal and state law while maintaining a safe, secure, and efficient jail for the citizens of Orange County. Accordingly, we are implementing operational guidelines to align our practices with the current Intergovernmental Service Agreement (IGSA) and to address resource constraints driven by recent housing demands.

First, we note that the current IGSA contemplates a combined daily estimate of 94 males and 20 females for the U.S. Marshals Service and U.S. Immigration and Customs Enforcement (ICE). In recent months, the volume of ICE detainees housed at OCCD has materially exceeded levels consistent with these terms, which has placed a sustained strain on staffing, building space, and operational resources.

To ensure continued support of federal partners within the limits of our capacity and the IGSA, OCCD will implement the following measures effective March 1, 2026:

1. *Population Caps for ICE Housing of Inmates with No Local Charges.* OCCD will cap ICE inmate housing at 66 males and 64 females. These limits are intended to align OCCD's operational capacity with the IGSA framework while preserving the ability to meet obligations to both the U.S. Marshals Service and ICE.
2. *Single Continuous Booking Period.* OCCD has observed a practice whereby ICE removes and then returns the same inmate to OCCD custody, effectively restarting the 72-hour clock. This practice strains OCCD resources, disrupts workflow, and circumvents the intended operation of the agreement. Accordingly, OCCD will eliminate multiple bookings for the same immigration matter. ICE inmates will be limited to one continuous housing period of up to 72 hours per immigration matter.

We believe these measures are necessary to preserve safe operations, ensure appropriate allocation of staffing and space, and maintain an efficient jail environment for Orange County residents while continuing to support federal immigration enforcement within the parameters of the IGSA.

Orange County welcomes open communication and collaboration on these operational guidelines. Please contact Chief Louis Quinones at (407) 836-3573 to discuss implementation details and any operational considerations related to an orderly transition.

Thank you for your partnership and attention to these matters.

Sincerely,



Jerry L. Demings  
Orange County Mayor

c: Tiffani Eason, Assistant Chief, U.S. Marshals Service  
Byron W. Brooks, County Administrator  
Danny Banks, Deputy County Administrator  
Jeffrey J. Newton, County Attorney  
Georgiana Holmes, Deputy County Attorney  
Scott Shevenell, Assistant County Attorney  
Chief Louis Quinones, Orange County Corrections