

April 19, 2023

Dear President Pro Tempore Berger and Speaker Moore:

We write to you as five previous governors of the State of North Carolina to oppose pending legislation to remove executive appointment authority from the Office of the Governor. We respectfully request that you assist us by having this distributed to your members.

We fear that it would inflict real chaos and harm upon the people of our state. The Governor is charged under the state Constitution with carrying out the laws you pass and it is much more difficult to do this effectively with boards that have less than a clear majority of appointees from the Governor. The Governor's appointees direct the very real decisions that affect the lives of North Carolinians every day. They determine where their roads are built, the quality of education their children get, whether their water is clean, how much they pay for electricity and water.

The legislature already has enormous influence over the creation, makeup, and authority of executive-branch boards and commissions with its own share of their appointments. The legislature has also added confirmation of executive branch appointments, in addition to controlling their budgets and writing the laws they carry out. Reassigning more of the selection of all these board members to legislators rather than the state's Chief Executive Officer threatens the constitutional separation of powers.

It now appears that most of this legislation is clearly unconstitutional under the NC Supreme Court's decision in McCrory v. Berger and other cases.

These executive Boards and Commissions have enormous responsibility to carry out the laws, and with staggered terms they often serve beyond the term of the governor who appointed them. This continuity plus the statewide impacts of their decisions provide stability, both for everyday people and for the industries that want to make North Carolina home.

For example, the governor is the state's top economic development recruiter. Attracting businesses frequently involves provision of access roads and timely partnerships with community colleges to provide targeted workforce training. These partnerships occur early in the recruitment process, and the stripping of gubernatorial appointees to the D.O.T. Board or state and local community college boards puts our state at an unmanageable disadvantage.

For background, the bills we reference are S512, S692, and H17. Among the gubernatorial appointments reduced or eliminated are the Utilities Commission, the Environmental Management Commission, the State Board of Education, the Economic Investment Committee, the Public Health Commission, the Board of Transportation, the Coastal Resources Commission, the Wildlife Resources Commission, the Railroad Commission, the state Board of Community Colleges, and all local community college boards. Each of these has direct authority for the operational policies and standards of important executive branch departments and agencies in accordance with the laws.

As the governors who served as the state's chief executives for four decades, we care deeply about North Carolina and its future. Our state has thrived and prospered with the work these gubernatorial appointees have carried out over the years. A dramatic shift in who chooses the people who carry out the laws threatens progress, and people's livelihood.

Thank you for considering our concerns. We ask that you preserve the continuity of our state and its constitutional standard for separation of powers, and turn away from this legislation.

Sincerely,

James B. Hunt. Jr.

1977 - 1985: 1993 - 2001

James G. Martin

1985 - 1993

Michael F. Easley

2001 - 2009

Beverly E. Perdue

2009 - 2013

Patrick L. McCrory

2013 - 2017