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7 *Attorney for Plaintiff*  
8 *SHANNON JENSEN*

9 **UNITED STATES DISTRICT COURT**

10 **FOR THE EASTERN DISTRICT OF WISCONSIN**

11 BR b/n/f SHANNON JENSEN;  
12 SHANNON JENSEN individually and  
13 on behalf of themselves and those  
14 similarly situated,

15 Plaintiff,

16 vs.

17 WAUKESHA BOARD OF EDUCATION;  
18 SCHOOL DISTRICT OF WAUKESHA;  
19 JOSEPH COMO JR.; JAMES SEBERT;  
20 BILL BAUMGART; GREG DEETS;  
21 PATRICK MCCAFFERY; COREY  
22 MONTIHO; KELLY PIACSEK; KARIN  
23 RAJNICEK; AMANDA RODDY;  
24 ANTHONY ZENOBIA; and Does 1-10  
25 on behalf of themselves and those  
26 similarly situated,

27 Defendants.

Case No. 2:21-cv-1151

**COMPLAINT AND REQUEST FOR  
DECLARATORY AND  
INJUNCTIVE RELIEF**

1. Equal Protection, Affirmative Duty to Protect-State Created Danger. (42 U.S.C. § 1983)
2. Equal Protection, Affirmative Duty to Protect-Special relationship. (42 U.S.C. § 1983)
3. Public Nuisance.

28 **COMPLAINT AND REQUEST FOR DECLARATIVE AND INJUNCTIVE  
RELIEF**

Plaintiff, SHANNON JENSEN individually, as the Next Friend of Minor BR,  
and as class representative for all K-12 public school students, their Next Friends,

1 and Parents and Legal Guardians in the State of Wisconsin brings this Complaint  
2 against Defendants, SCHOOL DISTRICT OF WAUKESHA, WAUKESHA  
3 BOARD OF EDUCATION; JOSEPH CUOMO JR; JAMES SEBERT; WAUKESHA  
4 BOARD OF EDUCATION; JOSEPH CUOMO JUNIOR; JAMES SEBERT; BILL  
5 BAUMGART; GREG DEETS; PATRICK MCCAFFERY; COREY MONTIHO;  
6 KELLY PIACSEK; KARIN RAJNICEK; AMANDA RODDY; ANTHONY  
7 ZENOBIA and Does 1-10 as representatives of a class of Wisconsin Defendant  
8 School Districts, School Boards, School Board Members and Superintendents  
9 recklessly refusing to implement the reasonable and scientifically supported  
10 COVID-19 mitigation strategies recommended by the Wisconsin Department of  
11 Public Instruction and the Centers for Disease Control. The failure by this class of  
12 Defendants to take adequate Covid-19 related safety measures has needlessly and  
13 recklessly placed Wisconsin school children and their communities at risk of serious  
14 illness and death. This Plaintiff class vs Defendant class action seeks injunctive and  
15 declaratory relief to remedy the failure of Wisconsin School Districts to adequately  
16 protect their students and communities.

17  
18 **INTRODUCTION**

19 1. This Plaintiff class vs Defendant Class action seeks injunctive relief from a  
20 class of Defendants for violating various student rights under the United States  
21 Constitution, state law, and abatement of a public nuisance under Federal  
22 Common law and Wisconsin state law in connection with the refusal of many  
23 Wisconsin school boards to implement reasonable Covid-19 mitigation  
24 strategies.

25  
26 **JURISDICTION AND VENUE**

27 2. This civil action is brought for the redress of alleged deprivations of  
28 constitutional rights as protected by 42 U.S.C. §§ 1983, 1985, 1986, 1988, and

1 the Fourth, Fifth, and Fourteenth Amendments of the United States  
2 Constitution. Jurisdiction is founded on 28 U.S.C. §§ 1331, 1343, and 1367  
3 and statutory and Constitutional provisions.

- 4 3. Jurisdiction is also proper under Federal Common Law and 28 U.S.C.  
5 § 1367(a).
- 6 4. Venue is proper in this Court under 28 U.S.C. § 1391(b), because Defendants  
7 reside in, and all incidents, events, and occurrences giving rise to this action  
8 occurred in, the County of Waukesha, Wisconsin, within the Eastern District  
9 of Wisconsin.

### 10 PARTIES

- 11 5. At all relevant times, SHANNON JENSEN (“PLAINTIFF”) is mother and  
12 Next Friend of Minor BR, both of whom were and are residents of Waukesha  
13 County, Wisconsin. **See Exhibit 1, Declaration of Shannon Jensen.**
- 14 6. At all relevant times Minor BR was a student in the School District of  
15 Waukesha at Rose Glenn Elementary School.
- 16 7. SHANNON JENSEN also brings this suit as class representative for all K-12  
17 students and their Next Friends.
- 18 8. At all times herein mentioned, The Defendant, WAUKESHA BOARD OF  
19 EDUCATION (hereinafter “BOARD”) employs and controls the staff,  
20 operates, and exercises policy making authority over Defendant SCHOOL  
21 DISTRICT OF WAUKESHA (hereinafter WSD).
- 22 9. Defendant, JOSEPH COMO JR (hereinafter “COMO”) was at all times  
23 relevant to this action President of the BOARD and acting under the color of  
24 law. He is sued in his official capacity for injunctive relief only.
- 25 10. Defendant, JAMES SEBERT (hereinafter “SEBERT”) was at all times  
26 relevant to this action superintendent of WSD and acting under the color of  
27 law. He is sued in his official capacity for injunctive relief only.
- 28

- 1 11. Defendant, BILL BAUMGART (hereinafter “BAUMGART”) was at all times  
2 relevant to this action Clerk of the BOARD and acting under the color of law.  
3 He is sued in his official capacity for injunctive relief only.
- 4 12. Defendant, GREG DEETS (hereinafter “DEETS”) was at all times relevant to  
5 this action a member of the BOARD and acting under the color of law. He is  
6 sued in his official capacity for injunctive relief only.
- 7 13. Defendant, PATRICK MCCAFFERY (hereinafter “MCCAFFERY”) was at  
8 all times relevant to this action treasurer of the BOARD and acting under the  
9 color of law. He is sued in his official capacity for injunctive relief only.
- 10 14. Defendant, COREY MONTIHO (hereinafter “MONTIHO”) was at all times  
11 relevant to this action a member of the BOARD and acting under the color of  
12 law. He is sued in his official capacity for injunctive relief only.
- 13 15. Defendant, KELLY PIACSEK (hereinafter “PIACSEK”) was at all times  
14 relevant to this action a member of the BOARD and acting under the color of  
15 law. She is sued in his official capacity for injunctive relief only.
- 16 16. Defendant, KARIN RAJNICEK (hereinafter “RAJNICEK”) was at all times  
17 relevant to this action a member of the BOARD and acting under the color of  
18 law. She is sued in his official capacity for injunctive relief only.
- 19 17. Defendant, AMANDA RODDY (hereinafter “RODDY”) was at all times  
20 relevant to this action Vice President of the BOARD and acting under the  
21 color of law. She is sued in his official capacity for injunctive relief only.
- 22 18. Defendant, ANTHONY ZENOBIA (hereinafter “ZENOBIA”) was at all times  
23 relevant to this action a member of the BOARD and acting under the color of  
24 law. He is sued in his official capacity for injunctive relief only.
- 25 19. At all relevant times, DOES 1 through 10 are employees, administrators, or  
26 individuals with other policy making authority over the Waukesha School  
27 District and are sued in their official capacity for injunctive relief only.
- 28

1 **FACTS COMMON TO ALL CLAIMS FOR RELIEF**

2 20.PLAINTIFF repeats and realleges each and every allegation in paragraphs 1  
3 through 19 of this Complaint with the same force and effect as if fully set  
4 forth herein.

5 21.COVID-19 also known as COVID and the coronavirus, is a contagious  
6 disease caused by severe acute respiratory syndrome coronavirus 2 or (SARS-  
7 CoV-2)

8 22.The SARS-CoV-2 virus has an incubation period between two and fourteen  
9 days, and is highly contagious and deadly. The virus causes a myriad of  
10 symptoms ranging from a fever or chills, a cough, shortness of breath or  
11 difficulty breathing, fatigue, muscle or body aches, a headache, a loss of taste  
12 or smell, a sore throat, congestion or runny nose, nausea or vomiting, diarrhea,  
13 organ failure, and respiratory failure.

14 23.The SARS-CoV-2 virus was originally discovered in late 2019 and spread  
15 globally within mere months.

16 24.The World Health Organization declared Covid-19 a pandemic on March 11,  
17 2020.

18 25.In December of 2020 the Delta variant of the SARS-CoV-2 virus emerged in  
19 India and was detected in the United States in March of 2021.

20 26.The Delta variant of the SARS-CoV-2 virus has proved to be more contagious  
21 than the original variant and is capable of causing deadly infections in  
22 vaccinated individuals.

23 27.At the time of this filing, there have been over 40 million confirmed Covid-19  
24 cases in the United States causing over 700,000 deaths.

25 28.At the time of this filing, there have been over 890,000 confirmed Covid-19  
26 cases in Wisconsin causing over 8,900 deaths.

27 29.Individuals can take steps to limit the spread of Covid-19, these steps include  
28 getting vaccinated and wearing facemasks.

1 30. Currently there are three different vaccines available, only one of which is  
2 available to children from 12-17. No vaccine is currently available to children  
3 under 12.

4 31. The Covid-19 pandemic drastically effected K-12 schooling during the Spring  
5 of 2020. All Wisconsin schools were shut down by order of Governor Evers  
6 and most students were taught virtually.

7 32. During the 2020-2021 School year, schooling throughout Wisconsin was  
8 either conducted virtually, or in person with Covid-19 mitigation strategies in  
9 place including universal masking.

10 33. When the 2021-2022 School year began, many school districts, including the  
11 School District of Waukesha did not have adequate Covid-19 mitigation  
12 measures in place and brought students back to School without mandatory  
13 face masks, social distancing, or contact tracing, creating an incredibly  
14 dangerous learning environment.

15 34. On August 10, 2021, the Wisconsin Department of Public Instruction  
16 (hereinafter "DPI") released a publication entitled COVID-19 Infection  
17 Control and Mitigation Measures for Wisconsin Schools 2021/2022.

18 35. In the COVID-19 Infection Control and Mitigation Measures for Wisconsin  
19 Schools 2021/2022, the Wisconsin Department of Public Instruction makes  
20 several recommendations for steps Wisconsin schools should take to limit the  
21 spread of Covid-19.

22 36. Specifically, the DPI recommends that schools encourage children and staff  
23 who have been exposed to COVID-19 to stay home and get tested, encourage  
24 good hand hygiene, promote vaccination to eligible students and staff,  
25 maintain a policy of physical distancing between students and staff, limit non-  
26 essential visitation to the schools, establish contact tracing programs, improve  
27 ventilation where possible and disinfect surfaces within the school on a daily  
28 basis.

1 37.Finally, the DPI recommends that all Wisconsin schools institute mandatory  
2 masking policies for students and staff.

3 38.On August 5, 2021, the Centers for Disease Control (hereinafter “CDC”)  
4 published their most recent Guidance for COVID-19 Prevention in K-12  
5 Schools.

6 39.The CDC recommends that schools encourage children and staff who have  
7 been exposed to COVID-19 to stay home and test, encourage good hand  
8 hygiene, promote vaccination to eligible students and staff, maintain a policy  
9 of physical distancing between students and staff, limit non-essential visitation  
10 to the schools, establish contact tracing programs, improve ventilation where  
11 possible and disinfect surfaces within the school on a daily basis.

12 40.The CDC also recommends that schools implement universal masking  
13 policies.

14 41.The CDC has found that universal masking policies drastically reduce the rate  
15 of Covid-19 infections in schools.

16 42. Wisconsin School districts are all implementing different Covid-19 mitigation  
17 policies, many of which recklessly ignore DPI and CDC recommendations.

18 43.The School Districts refusing to implement Covid-19 mitigation strategies in  
19 their schools are functionally hosting daily “super spreader” events.

20 44.During the Spring of 2020, The School District of Waukesha held classes  
21 remotely, this policy continued into the 2020-2021 School year but the district  
22 returned children to in person schooling on October 19, 2020. In order to  
23 keep their students safe from Covid-19, the Waukesha School district had a  
24 robust Covid-19 mitigation strategy that included mandatory masking.

25 45. During the 2020-2021 School year BR and his two siblings attended Rose  
26 Glen Elementary School which had several different Covid-19 infection  
27 mitigation strategies in place. Theses strategies included universal masking,  
28 regular body temperature checks, and plexiglass dividers.

1 46. On May 12, 2021, The Board of Education for the School District of  
2 Waukesha voted to end many of their Covid-19 mitigation policies, including  
3 their universal masking requirement.

4 47. When the 2021-2022 School year began, BR returned to school and wore a  
5 mask daily.

6 48. Many of BR's classmates choose not to wear masks to school.

7 49. On September 16, 2021, one of BR's classmates came to school with Covid-  
8 19 symptoms.

9 50. On September 17, 2021, that same student visited the school nurse twice and  
10 was eventually sent home due his Covid-19 symptoms.

11 51. BR was seated next to his sick classmate on both days.

12 52. BR's sick classmate did not wear a mask to school.

13 53. On September 19, 2021, BR became symptomatic and tested positive for  
14 Covid-19.

15 54. On September 18 and 19, 2021, BR attended multiple community events  
16 likely spreading Covid-19 to members of the community.

17 55. After BR tested positive for Covid-19, Plaintiff chose to quarantine him in the  
18 basement of her home and quarantine her two other children in their shared  
19 bedroom.

20 56. BR's quarantine period lasted 10 days and he missed 6 days of school.

21 57. PLAINTIFF was responsible for providing schooling for her children during  
22 this period of quarantine as WSD no longer had a plan in place to provide  
23 educational assistance to children missing school due to Covid-19.

24  
25 **FIRST CLAIM FOR RELIEF**

26 **Equal Protection, Affirmative Duty to Protect-State Created Danger (42**

27 **U.S.C. § 1983)**

28 **(BR b/n/f SHANNON JENSEN and on behalf of those similarly situated,**



1                   **Against JOSEPH CUOMO JR; JAMES SEBERT; WAUKESHA**  
2                   **BOARD OF EDUCATION; JOSEPH CUOMO JUNIOR; JAMES**  
3                   **SEBERT; BILL BAUMGART; GREG DEETS; PATRICK**  
4                   **MCCAFFERY; COREY MONTIHO; KELLY PIACSEK; KARIN**  
5                   **RAJNICEK; AMANDA RODDY; ANTHONY ZENOBIA and DOES 1-**  
6                   **10 on behalf of themselves and those similarly situated)**

7                   58. PLAINTIFF repeats and re-alleges each and every allegation in paragraphs 1  
8                   through 57 of this Complaint with the same force and effect as if fully set  
9                   forth herein.

10                  59. BR and those similarly situated have a cognizable right under the Fourteenth  
11                  Amendment to the United States Constitution to be safe from state created  
12                  dangers while in school.

13                  60. At the beginning of the Covid-19 Pandemic the schools within WSD were  
14                  closed by Emergency Order of Governor Evers on April 16, 2020, as was  
15                  every other school in the State of Wisconsin

16                  61. Due to the school closures, WSD and nearly every other school district in the  
17                  State of Wisconsin transitioned to virtual learning.

18                  62. On October 19, 2020, WSD chose to bring their students back to school and  
19                  reinstated in person learning, placing their students in danger of Covid-19  
20                  infection.

21                  63. WSD has also resumed extracurricular activities which currently do not have  
22                  adequate Covid-19 mitigation measures in place, this further increases the  
23                  opportunity for a Covid-19 outbreak in the WSD schools.

24                  64. WSD and the BOARD are also currently allowing visitors and volunteers to  
25                  enter the WSD schools without masks, Covid-19 screenings, or requiring  
26                  negative test results. Each visitor and volunteer in the WSD schools brings  
27                  with them the possibility of a Covid-19 outbreak.

1 65. By bringing students back to class, reinstating extracurricular activities, and  
2 allowing potentially contagious visitors and volunteers into the schools  
3 without masks, WSD and the BOARD threw students into a Covid-19 “snake  
4 pit” creating an affirmative duty to keep their students safe from Covid-19.

5 66. The WSD and the BOARD’S reckless refusal to implement reasonable Covid-  
6 19 mitigation measures was the direct and proximate cause BR’s infection and  
7 illness.

8 67. By throwing BR and the rest of the WSD students into the Covid-19 “snake  
9 pit” WSD and the BOARD created an affirmative duty under the Fourteenth  
10 Amendment to the Constitution of the United States of America to maintain  
11 adequate Covid-19 mitigation measures to protect their students.

12 68. WSD and the BOARD are aware that by removing their COVID-19 mitigation  
13 measures they are needlessly and recklessly endangering the health and safety  
14 of their students.

15 69. WSD and the BOARD’s refusal to implement the reasonable Covid-19  
16 mitigation strategies recommended by the CDC and the DPI is reckless and  
17 shocks the conscious.

18 70. As a result of the unconstitutional conduct of the Defendants, BR was infected  
19 with Covid-19 and suffered needlessly.

20 71. PLAINTIFF brings this claim for Declaratory and Injunctive Relief as Next  
21 Friend of BR and Plaintiff class representative.

## 22 SECOND CLAIM FOR RELIEF

23 **Equal Protection, Affirmative Duty to Protect-Special relationship (42 U.S.C. §**  
24 **1983)**  
25 **(BR b/n/f SHANNON JENSEN and on behalf of those similarly situated against**  
26 **JOSEPH CUOMO JR; JAMES SEBERT; WAUKESHA BOARD OF**  
27 **EDUCATION; JOSEPH CUOMO JUNIOR; JAMES SEBERT; BILL**  
28 **BAUMGART; GREG DEETS; PATRICK MCCAFFERY; COREY**  
**MONTIHO; KELLY PIACSEK; KARIN RAJNICEK; AMANDA RODDY;**

1 **ANTHONY ZENOBIA and DOES 1-10 on behalf of themselves and those**  
2 **similarly situated)**

3 72. Plaintiff repeats and re-alleges each and every allegation in paragraphs 1  
4 through 71 of this Complaint with the same force and effect as if fully set  
5 forth herein.

6 73. BR and those similarly situated have a cognizable right under the Fourteenth  
7 Amendment to the United States Constitution to be protected from Covid-19  
8 by the WSD and Board due to the special relationship between students and  
9 school administration created by the initial response to the Covid-19  
10 Pandemic.

11 74. During the 2019-2020 and 2020-2021 school years the WSD and BOARD  
12 implemented appropriate COVID-19 mitigation measures, including a  
13 universal masking requirement.

14 75. By implementing Covid-19 mitigation measures during the 2019-2020 and  
15 2020-2021 school years WSD and the BOARD deliberately assumed control  
16 over BR's physical welfare as it related to the Covid-19 pandemic and created  
17 a "special relationship" with him and his classmates in which WSD and the  
18 Board are responsible for his keeping students safe from Covid-19.

19 76. The special relationship between students and WSD and the BOARD creates  
20 an affirmative duty whereby WSD and the BOARD have responsibility under  
21 the Fourteenth Amendment to the Constitution of the United States of  
22 America to maintain adequate Covid-19 mitigation measures to protect their  
23 students.

24 77. WSD and the BOARD breached this affirmative Duty when they voted to  
25 remove many of their Covid-19 mitigation measures on May 12, 2021.

26 78. WSD and the BOARD breach this affirmative duty on a daily basis by  
27 recklessly holding in person classes after removing their Covid-19 mitigation  
28 measures from the school.

1 79. As a result of the unconstitutional conduct of the Defendants, BR was  
2 infected with Covid-19 and suffered needlessly.

3 80. PLAINTIFF brings this claim for Declaratory and Injunctive Relief as Next  
4 Friend of BR and Plaintiff class representative.

5 **THIRD CLAIM FOR RELIEF**

6 **PUBLIC NUISANCE**

7 **(All Plaintiffs and similarly situated individuals against all Defendants  
8 and those similarly situated)**

9 81. PLAINTIFF repeats and re-alleges each and every allegation in paragraphs 1  
10 through 80 of this Complaint with the same force and effect as if fully set  
11 forth herein.

12 82. The Covid-19 pandemic has been a public health disaster in Wisconsin and  
13 the United States a whole.

14 83. The Covid-19 pandemic has killed over 8,900 Wisconsinites and  
15 overwhelmed our healthcare systems.

16 84. The general public has the right to be free from unnecessary exposure to  
17 infectious diseases like Covid-19.

18 85. The general public and Wisconsin communities have a public health interest  
19 in limiting the spread of Covid-19.

20 86. By holding classes without adequate Covid-19 mitigation measures the  
21 BOARD and WSD are causing Covid-19 to spread within the district's  
22 schools.

23 87. BR and other students within WSD are being needlessly infected with  
24 Covid-19 due to the reckless conduct of WSD and the BOARD. These  
25 infected students then leave school and spread Covid-19 throughout the  
26 community.

27 88. By holding classes without adequate Covid-19 mitigation measures the  
28 WSD and BOARD are knowingly, needlessly, unreasonably, and recklessly

1 exposing the public to Covid-19, interfering with the general public's right to  
2 be free from unnecessary exposure to infectious diseases like Covid 19, and  
3 endangering public health.

4 89. WSD and the BOARD's reckless and unreasonable conduct caused special  
5 injuries to BR and Plaintiff. BR became infected with Covid-19 which forced  
6 PLAINTIFF to quarantine him and her other children within their home, care  
7 for her sick child, take responsibility for her children's educational needs,  
8 isolate herself and her husband and caused her and her family to miss several  
9 family outings and events.

10 90. Shannon Jensen brings this claim for injunctive relief individually, on behalf  
11 of BR and on behalf of all similarly situated individuals.

12  
13 **CLASS ACTION ALLEGATIONS**  
14

15 91. Plaintiff brings this action pursuant to Federal Rule of Civil Procedure  
16 23(b)(2) as the named and absent Defendants have acted or refused to act on  
17 grounds generally applicable to the class, making final declaratory and  
18 injunctive relief appropriate.

19 92. Pursuant to Federal Rules of Civil Procedure 23(a) and (b)(2), Plaintiff  
20 Shannon Jensen brings this action on behalf of herself, BR, and the class,  
21 particularly the following Statewide class of similarly situated persons defined  
22 as all K-12 students attending public schools in the state of Wisconsin, who  
23 have become infected with Covid-19 at school and their Next Friends.

24 93. Pursuant to Federal Rules of Civil Procedure 23(a) and (b)(2), Plaintiff  
25 Shannon Jensen brings this action against a class of Defendants, particularly a  
26 Statewide class of similarly situated School Boards, School Board members  
27  
28

1 and school districts defined as all K-12 students attending public Schools and  
2 their next friends in the state of Wisconsin.

3 94. This action has been brought and may properly be maintained as a class  
4 action as it both Plaintiff and Defendant classes satisfy the numerosity,  
5 commonality, typicality and adequacy requirements of Rule 23(a)

6 95. The Plaintiff Class consists of all public-school K-12 students who have  
7 been infected with Covid-19 while at school, satisfying the numerosity  
8 requirement.

9 96. The Defendant Class consists of school boards, school board members,  
10 superintendents and school districts refusing to implement the face mask  
11 requirement recommended for K-12 Schools by the DPI and CDC satisfying  
12 the numerosity requirement.

13 97. The claims of Shannon Jensen individually, and as next friend of BR share  
14 common questions of law and fact with the claims of the absent members of  
15 the Plaintiff Class satisfying the commonality requirement.

16 98. The defenses and conduct of the named and absent Defendant Class  
17 members share common aspect of law and fact satisfying the commonality  
18 requirement.

19 99. The claims Shannon Jensen individually, and as next friend of BR brings,  
20 have a common origin and share a common basis with the absent class  
21 members. Their claims originate from reckless refusal of school boards and  
22 school districts to implement reasonable Covid-19 mitigation measures. As  
23 such, the Plaintiff class meets the typicality requirement.

24 100. The conduct of the named and absent Defendants in this action is virtually  
25 identical. They have all recklessly refused to implement reasonable Covid-19  
26 mitigation measures. As such, both the named and absent Defendant class  
27  
28

1 members should all have defenses with a common origin which will share a  
2 common basis meeting the typicality requirement.

3 101. Plaintiff Shannon Jensen is willing and prepared to serve the Court and  
4 proposed class in a representative capacity with all of the obligations and  
5 duties material hereto. She will fairly and adequately protect the interest of  
6 the class and has no interests adverse to, or which directly and irrevocably  
7 conflict with, the interests of other members of the class. She has also  
8 engaged the services of counsel indicated below. Said counsel is experienced  
9 in civil rights and class litigation, will adequately prosecute this action, and  
10 will assert, protect and otherwise well represent the named class  
11 representatives and absent class members.

12 102. The named Defendants are from a relatively large and wealthy school  
13 district and should have the means to defend this action. Given that the action  
14 is exclusively for declaratory and injunctive relief there should not be any  
15 conflict between the named and absent Defendant Class members. Similarly,  
16 this action focuses almost exclusively on questions of law and is not  
17 particularly fact specific, as such if the named Defendants' counsel  
18 adequately represents the named Defendants, they are also adequately  
19 representing the class.  
20  
21

22 **PRAYER FOR RELIEF**

23 WHEREFORE, Plaintiff Shannon Jensen, individually as Next Friend of BR,  
24 and as a class representative, requests entry of judgment in her favor and against  
25 Defendants WAUKESHA BOARD OF EDUCATION; SCHOOL DISTRICT OF  
26 WAUKESHA; JOSEPH COMO JR.; JAMES SEBERT; BILL BAUMGART;  
27 GREG DEETS; PATRICK MCCAFFERY; COREY MONTIHO; KELLY  
28

1 PIACSEK; KARIN RAJNICEK; AMANDA RODDY; ANTHONY ZENOBIA;  
2 AND DOES 1-10 ON BEHALF OF THEMSELVES AND THOSE SIMILARLY  
3 SITUATED, inclusive, as follows:

4           A.     For declaratory and injunctive relief.

5           B.     Attorney Fees and Costs.

6  
7 DATED: October 6, 2021

FREDERICK B. MELMS Esq

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Bv: /s/ Frederick Melms \_\_\_\_\_  
Frederick Melms  
Attorney for Plaintiff  
Shannon Jensen



# Exhibit 1

Declaration of Shannon Jensen

1 Frederick Melms  
2 6329 Spindrift Foam Ave,  
3 Las Vegas NV, 89139  
4 715-892-3023  
5 fbmelmsesq@gmail.com

6 **UNITED STATES DISTRICT COURT**  
7 **DISTRICT COURT FOR THE EASTERN DISTRICT OF WISCONSIN**

8 BR b/n/f SHANNON JENSEN, on behalf of  
9 themselves and those similarly situated,

10 Plaintiff,

11 vs.

12 SCHOOL DISTRICT OF WAUKESHA;  
13 WAUKESHA BOARD OF EDUCATION;  
14 JOSEPH CUOMO JUNIOR; JAMES SEBERT;  
15 BILL BAUMGART; GREG DEETS;  
16 PATRICK MCCAFFERY; COREY  
17 MONTIHO; KELLY PIACSEK; KARIN  
18 RAJNICEK; AMANDA RODDY; ANTHONY  
19 ZENOBIA; AND DOES 1-10, on behalf of  
20 themselves and those similarly situated,

21 Defendant

Case No.: Number

**DECLARATION OF SHANNON JENSEN**

22 **Declaration of Shannon Jensen Pursuant to 28 U.S. Code § 1746**

23 I, Shannon Jensen, declare under penalty of perjury under the laws of the United  
24 States of America that the foregoing is true and correct.

25 1. I am the mother and Next Friend of minor BR.

26 2. During the 2020-2021 school year, I chose to send BR and my other two children to Rose  
27 Glen Elementary School in the School District of Waukesha, with Covid-19 mitigation

28 DECLARATION OF SHANNON JENSEN - 1

1 procedures in place. These mitigation procedures consisted of universal masking requirements,  
2 plexiglass dividers, temperature checks and contact tracing. None of my children fell ill with  
3 Covid-19 during that school year, despite limited information we had about the Covid-19 virus  
4 and limited availability of Covid-19 vaccinations.  
5

6  
7 3. On May 12, 2021, the Board of Education for the School District of Waukesha voted to  
8 remove most of the Covid-19 mitigation procedures from the schools within the district,  
9 including their requirement for universal masking. The chose to remove the protections despite  
10 guidance from the Centers for Disease Control and the Wisconsin Department of Public  
11 Instruction to the contrary.  
12

13  
14 4. The School District of Waukesha chose to start the 2021-2022 school year without  
15 adequate Covid-19 mitigation procedures in place and was no longer offering a satisfactory  
16 virtual school option to parents. Despite protests and demands from concerned parents, political  
17 organizations and news media outlets, the School District's policy of inaction was not remedied  
18 and the school year started on September 1, 2021, without mandatory masking, plexiglass  
19 dividers, temperature checks, contact tracing or any other reasonable and necessary Covid-19  
20 mitigation strategies implemented in the schools.  
21

22  
23  
24 5. As a family we chose to have our three sons to continue to wear masks while in school.  
25 Our three sons complied, but very few of their classmates wear masks to class.  
26  
27  
28

DECLARATION OF SHANNON JENSEN - 2

1 6. On the evening of Sunday, September 19, 2021, I called my children, who were with my  
2 ex-husband for the weekend, and I found out that my oldest son had just tested positive for  
3 Covid-19.  
4

5  
6 7. On the morning of Monday September 20, 2021, my three children arrived at my home  
7 and we immediately quarantined BR downstairs and had my other two children put on face  
8 masks. My husband and I wore N-95 masks and eye protection and continued to do so  
9 throughout the quarantine. We tested ourselves and the younger two boys for Covid-19, using at  
10 home tests purchased from Walgreens. All tests came back negative. I also communicated with  
11 the boys' father regarding quarantining procedures and notifying Waukesha Department of  
12 Public Health of the positive test and possible exposures over the weekend. Rose Glen  
13 Elementary School was also notified. Similarly, we chose to follow CDC recommended  
14 guidelines and quarantined and isolated our family for the recommended 10 days, despite being  
15 told we did not have to by Rose Glen Elementary School.  
16  
17

18  
19 8. BR quarantined in our basement while our other two sons quarantined upstairs, and we  
20 all wore masks. We checked on our oldest son at least every two hours, wearing N95 masks and  
21 eye protection. We delivered him his meals, medications, and checked his symptoms and  
22 temperature. During the 10-day isolation period BR missed six days of school. Because the  
23 Waukesha School District had no plan in place for students missing class due to Covid-19, there  
24 was a delay in getting schoolwork and assignments for all of my three of my children. WEBEX,  
25 a virtual platform used the previous year, had been disabled and there was no option for our  
26 children to tune into actual classroom instruction remotely. This left my husband and I to be the  
27  
28

DECLARATION OF SHANNON JENSEN - 3

1 primary instructors to our children, despite the best efforts from our children's teachers. We were  
2 also forced to pick up assignments from school and contact the teachers individually for  
3 additional access to assignments for the three children. All of this was performed on the fly, as no  
4 plan had been put in place prior to the school year.  
5

6  
7 9. BR informed me that the child that sits next to him in his class had not been feeling well  
8 on the previous Thursday and Friday. The child went to the school nurse on Friday morning, was  
9 sent back to class and again visited the nurse around lunch time. At that time, he was running a  
10 fever and was sent home from school but had been in contact with my son all week. That child  
11 did not wear a mask in school.  
12

13  
14 10. Later in the day on Monday September 20, 2021, I received a notification that BR had a  
15 child in his class who had tested positive for Covid-19 during the prior week. The letter read as  
16 follows:  
17

18 Dear Parent or Guardian,

19 Please be aware that your child has recently had an exposure to COVID-19 within  
20 the school setting. Your child may continue to attend school and participate in extracurricular  
21 activities. Though it is not required that your child quarantine, parents may choose to self-  
22 quarantine their child.  
23

24 Self-Quarantine means that:

- 25 • Your child must stay out of the public and stay home
- 26 • Your child must not attend social gatherings or sports events, including both  
27 indoor and outdoor activities

28 DECLARATION OF SHANNON JENSEN - 4

- Do not use public transportation, ride-sharing, or taxis
- Do not travel, even within the local community
- Advise your child to wash their hands often and practice good hygiene
- Postpone all non-essential medical appointments until your child is out of

quarantine. Notify your child’s healthcare provider of your child’s exposure to COVID-19 to determine how the healthcare provider would like to proceed

- Your child should minimize contact with others in the home and, when possible, stay in his/her own room and use his/her own bathroom.

- Your child should not share personal household items such as dishes, towels, and bedding.

Parents should monitor their child for symptoms of COVID-19.

Symptoms of COVID-19 include: fever, cough, congestion, shortness of breath, loss of sense of taste or smell, diarrhea, vomiting, nausea, runny nose, abdominal pain, fatigue, muscle aches, chills, sore throat, and headache.

If your child develops any symptoms of COVID-19, contact your provider for further guidance.

If your child receives a positive COVID-19 test, they must isolate for 10 days from the start of symptoms or from the test date if there were no symptoms.

If you have additional questions or concerns, please contact Waukesha County Public Health at (262) 896-8430.

Sincerely,

Joe Koch, PhD

Deputy Superintendent

DECLARATION OF SHANNON JENSEN - 5

1  
2 11. On September 23, 2021, we received the same generic email stating that another child in  
3 my oldest son's class had tested positive for Covid-19. At this same time, I received  
4 communication from another parent with a child in BR's class, that a total of four children in the  
5 class had now tested positive. It appeared there was an outbreak in the classroom and a  
6 substantial delay in notifications going out to the parents. Upon further investigation, I was  
7 learned that the School District of Waukesha did not have a threshold or guidance from the  
8 Waukesha Board of Education for when the class would be put into quarantine and that there was  
9 no actual contact tracing being done in the school, just blanket informing parents when a child in  
10 the class had tested positive, usually several days after.  
11  
12

13  
14 12. On Saturday, September 25, 2021, we had all three children and ourselves retested for  
15 covid at the CVS pharmacy on Sunset Avenue in Waukesha. We took two vehicles there to try to  
16 keep the positive, older children as separate from their youngest brother as much as possible. My  
17 husband and I continued to wear our N95s and eye protection. The results were reported to us on  
18 Sunday afternoon and confirmed the same results as our at-home Antigen tests. My husband,  
19 myself and my youngest son remained negative, while my oldest two sons were positive.  
20  
21

22 13. BR was out of school for a total of 6 days during his 10-day quarantine period. My  
23 younger two sons were out of school for a total of 10 days as well.  
24  
25

26 14. Not only did our children miss school, but they missed multiple extracurricular activities  
27 during this time period, including Cub Scouts, football practices and games, and soccer practices  
28

DECLARATION OF SHANNON JENSEN - 6

1 and games. In addition, as a family we missed two baby showers and a Brewers game of which  
2 we had purchased tickets for several months prior.

3  
4  
5 15. The School District of Waukesha's refusal to implement reasonable Covid-19 mitigation  
6 strategies, not only affected our immediate family, but if we had been notified sooner of my  
7 oldest son's close contact with someone who was diagnosed with Covid-19, we could have  
8 prevented possible further community spread of the virus. In the 24 hours prior to my oldest son  
9 exhibiting symptoms, BR attended a Cub Scout camp, church, church school, a church festival, a  
10 community parade, and a community car show potentially exposing hundreds of local citizens.  
11

12  
13 **Executed on October 5, 2021**

14  
15  
16 **Shannon Jensen**

17 \_\_\_\_\_  
18 **Shannon Jensen**  
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DECLARATION OF SHANNON JENSEN - 7



Signature:   
Shannon Jensen (Oct 5, 2021 12:34 CDT)

Email: shannonjensenrn@gmail.com