



Cuyahoga County

Department of Health and Human Services

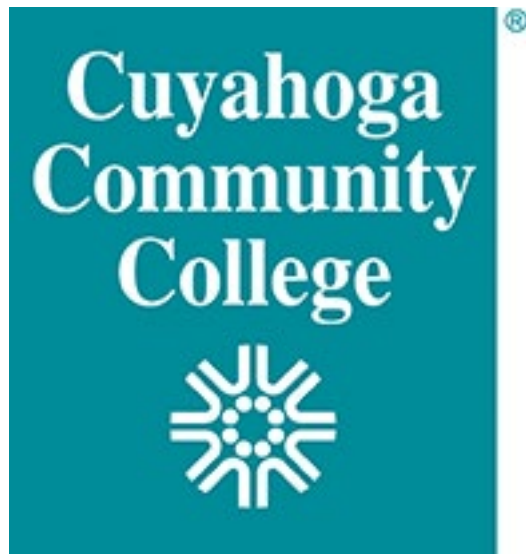
# Federal Changes to Supplemental Nutrition Assistance Program (SNAP) and Medicaid

Cuyahoga Community College

Jerry Sue Thornton Center

September 8, 2025

# Welcome and Opening Remarks



**Claire Rosacco**

**Vice-President, Government Relations and  
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Cuyahoga Community College

# Welcome and Opening Remarks

**Chris Ronayne**

**Cuyahoga County Executive**



**Yvonne Conwell**

**Vice-President**

**Cuyahoga County Council**

**David Merriman**

**Director**

**Cuyahoga County Department of Health and Human Services**

# Today's Presenter and Moderator

## Presentation: Federal Changes to SNAP and Medicaid



**Kevin Gowan**  
**Director**



**Cuyahoga Job and  
Family Services**

## Panel Discussion Moderator



**Emily Campbell**  
**President and CEO**







# Federal Changes to SNAP and Medicaid

**Information provided today reflects what we know as of September 8, 2025.**



# Federal Changes Overview

- Major changes to Medicaid and the Supplemental Nutrition Assistance Program (SNAP) were approved in July when the U.S. Congress passed House Resolution 1 or H.R. 1, also known as The One Big Beautiful Bill Act. **It was signed into law on July 4, 2025.**
- We are still working to understand the changes to Supplemental Nutrition Assistance Program (SNAP) and Medicaid set forth in this legislation. **Information provided today reflects what we know as of September 8, 2025.** We will continue to share information with our partners and the community as we learn more details.
- The official rules regarding the approved changes have yet to be written by the USDA's Food and Nutrition Services (FNS) for SNAP, and the Centers for Medicare and Medicaid Services (CMS) for Medicaid.

# Who Does CJFS Serve In Cuyahoga County?

## Medicaid

- There are about **380,000 residents** in Cuyahoga County in receipt of Medicaid benefits. This represents approximately **one in three** county residents.
- More than **half of children 18 and younger** in Cuyahoga County are covered by Medicaid.
- Around **1 in 5 seniors** in Cuyahoga County receive Medicaid to assist them in paying Medicare costs.

# Who Does CJFS Serve In Cuyahoga County?

## SNAP

There are about **190,000 residents** in Cuyahoga County who receive SNAP benefits. Of those recipients:

- 39% are children under 18
- 14% are seniors 65 and older





# Upcoming Changes to the Supplemental Nutrition Assistance Program (SNAP)

(As of 9/8/2025)



# Expanded Work Requirements

The new law expands the definition of **Able-Bodied Adults Without Dependents** (ABAWD) who are required to be enrolled in a work activity to be eligible for SNAP. Previously work requirements only applied to able-bodied adults without dependents who are age 18-54.

New Law	Impact in Cuyahoga County
Adds requirements for <b>adults who are age 55 to 64</b> . (If they don't meet other exemptions.)	17,000 recipients become ABAWD. This represents about 9% of all SNAP recipients.
Adds work requirements for <b>parents whose children are all age 14</b> or older.	Estimated to impact approximately 8,000 recipients.



**Effective Date:** Takes effect as soon as rules are finalized by FNS.

Please note, this is not a complete list of SNAP changes in HR 1.







# Expanded Work Requirements

## Other Work Requirement Changes:

- The bill ends work requirement exemptions for veterans, homeless individuals, and former foster youth.
- About 1,500 recipients will lose their exemptions and become ABAWD. Over 90% are homeless.
- Individuals may meet an exemption due to being mentally or physically unfit for employment, but may need to verify the exemption.



**Effective Date:** Takes effect as soon as rules are finalized by FNS.

Please note, this is not a complete list of SNAP changes in HR 1.



# Funding Changes

## SNAP Administration



Federal funding of the administration of the SNAP program is being reduced by half.



This federal funding pays for staff salaries, phone lines, computers, etc.



**Effective Date:** Set to begin Oct. 1, 2026 (Beginning of Fiscal Year 2027)

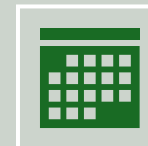
## Benefit Allocation



Currently the federal government covers the cost of all SNAP benefits received directly by residents.



States will now be fiscally responsible for up to 15 percent of these benefits. (Responsibility varies based on the statewide error rate.)



**Effective Date:** Set to begin Oct. 1, 2027 (Beginning of Fiscal Year 2028)

Please note, this is not a complete list of SNAP changes in HR 1.





# Upcoming Changes to Medicaid

(As of 9/8/2025)



# Medicaid Work Requirements for Expansion Population (Group VIII)

New work requirements will be imposed on customers in the Medicaid expansion population. The expansion group (those who were extended Medicaid under the Affordable Care Act (ACA)). It includes those ages 19-64, with adjusted gross income less than 138% Federal Poverty Level (FPL), and who do not receive Medicare. Approximately 98,000 Cuyahoga County residents are in the expansion population.

Previous Rule	New Rule
There is <b>no work requirement</b> for any Medicaid program type.	<b>Expansion Population (Group VIII) would be required to complete 80 hours per month</b> of community service, work program or education program; OR they must earn the monthly equivalent of the federal minimum wage x 80 hours.
Currently, Group VIII is required to <b>renew Medicaid benefits every 12 months.</b>	Group VIII would be required to <b>renew Medicaid benefits every 6 months.</b>



**Effective Date:** No later than 12/31/2026

Please note, this is not a complete list of Medicaid changes in HR 1.

# Medicaid Changes to Retroactive Eligibility Period

Medicaid applicants may be eligible to have their past medical bills paid by Medicaid. Medicaid allows retroactive coverage for customers who meet eligibility criteria for months prior to their application month. Changes in the new law narrow the window for retroactive Medicaid significantly:

Previous Rule	New Rule
All Medicaid recipients have a potential for <b>3 months of retroactive coverage</b> .	<b>Expansion population (Group VIII)</b> will have potential for eligibility up to <b>one month</b> .
	<b>All other Medicaid categories</b> have potential for eligibility up to <b>two months prior</b> .



**Effective Date: 1/1/2027**

Please note, this is not a complete list of Medicaid changes in HR 1.



## Medicaid Changes to Premiums and Copays for Expansion Population (Group VIII)

- States have been directed to update their plans to allow co-pays of up to \$35 per service for all expansion population (Group VIII) customers with income greater than 100 percent of the Federal Poverty Level.



**Effective Date:** States are required to amend plans by 10/1/2028 (Start of Fiscal Year 2029)

Please note, this is not a complete list of Medicaid changes in HR 1.





# SNAP and Medicaid Changes

(As of 9/8/2025)



# SNAP and Medicaid Changes for Non-Citizens



To be eligible for SNAP and Medicaid customers must be in one of these categories :

- US Citizen
- US National
- Lawful Permanent Residents (LPR) after 5 years
- Granted Cuban and Haitian Entrants
- Compacts of Free Association (COFA) - Federated States of Micronesia, Republic of the Marshall Islands and the Republic of Palau.



**Effective Dates:** SNAP takes effect as soon as rules are finalized by FNS.  
Medicaid takes effect 10/1/2026.

Please note, this is not a complete list of SNAP and Medicaid changes in HR 1.

# Administrative Churn

- Every time a customer is required to complete paperwork, it is a chance to lose coverage/benefits because of a missed deadlines, documents, or other error.
- In SNAP, about 1 in 3 clients who are due for renewal fail to complete it on time, but are reinstated within a few months.
  - Reinstating is usually more work for CJFS
  - The time spent reinstating a client is time *not* spent taking a phone call or doing paperwork of another timely client

This is **without extensive work requirements.**

# Panel Discussion

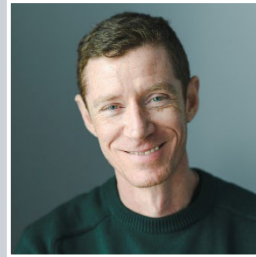
## Federal Changes to SNAP and Medicaid



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**KRISTIN WARZOCHA**  
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# Questions?



# For More Information

Cuyahoga Job and Family Services is expecting to learn more about the policies outlined here and from the federal and state agencies that help administer SNAP and Medicaid in the coming weeks and months.



[hhs.cuyahogacounty.gov/CJFS](https://hhs.cuyahogacounty.gov/CJFS)



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Cuyahoga County